September 2022

# NFIP 101



Division of Water Floodplain Management Section





### Floodplain Management Section



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#### Northern Planner Currently Vacant



Southern Planner Sarah Black Extended Leave

#### Contact DOWFPM@dnr.IN.gov



### Topics for the Day

- General NFIP
- Mapping Information
- Fundamental Duties of the Floodplain Administrator



### What is the National Flood Insurance Program (NFIP)?





- Federal program administered by the Federal Emergency Management Agency (FEMA)
- Enables property owners in participating communities to purchase flood insurance
- Participation based on agreement between local communities and the Federal Government
- Communities agree to adopt and <u>enforce</u> a compliant floodplain management ordinance





# Primary Purposes of the NFIP

- Identify the flood risk
- Establish safe building standards in high hazard flood areas
- Provide federally-backed flood insurance coverage





### **NFIP Goals**

- To protect lives and property
- To reduce the financial burden for flood disaster assistance





## The DNR's Role in NFIP

In each State, the Governor designates a coordinating agency for the NFIP. In Indiana, it is the Department of Natural Resources, Division of Water.









# **DNR's NFIP Responsibilities**

- Establish development/building guidelines
   State Model Floodplain Management Ordinance
   -meets requirements of 44 CFR 60.3 (Federal NFIP Regulations)
   -meets requirements of IC-14-28-1 (Indiana Flood Control Act)
   -meets requirements of 312 IAC 10 (Indiana Floodplain Rules)
- Provide technical assistance and training to local communities/agencies
- Under contract with FEMA, evaluate and document community/agency floodplain management activities





### THE COMMUNITY





# **Community NFIP Participation**

- Communities must adopt and enforce local floodplain management ordinances that comply with the minimum standards of the NFIP and of the State
- Federally-backed flood insurance is made available to all property owners and tenants in communities that enforce NFIP compliant development standards within Special Flood Hazard Areas





### RISKS

- For a house located within the Special Flood Hazard Area, there is <u>at least</u> a 25% chance that it will be inundated by a 100-year flood during the life of a 30year mortgage.
- Over a 50-year period, the probability increases to **39%**.







## **Insurance Implications**

- By law, structures that are located within the Special Flood Hazard Area and are financed by a federally regulated lender must have flood insurance coverage for the amount of the loan
- There is no federal flood insurance purchase requirement for structures that are located outside of the Special Flood Hazard Area (Zone B, C, or X)





### Floodplain Management Priorities

Public Safety!

The NFIP should be viewed as a public safety program at the local level.





# Where do these regulations apply?

- Special Flood Hazard Area (SFHA)
- 100-year Floodplain (one-percent annual chance floodplain/regulatory floodplain/area covered by the base flood)
- Generally identified on FEMA maps as Zone A, AE, AH, AO, A1-A30, V, and VE
- Areas identified on DNR Best Available Floodplain Layer (BAFL)
  - INFIP.DNR.IN.GOV
- Areas identified by the local official as flood prone







Water doesn't see lines on the map or understand the regulations. There are smaller and **larger** floods than what are mapped!



# FEMA Maps and Studies

**Historic Maps** 

- Flood Hazard Boundary Map (FHBM)
- Flood Insurance Rate Map (FIRM) pre-1989
- Flood Boundary Floodway Map (FBFM) pre-1989
- Flood Insurance Rate Map (FIRM) 1989 and later

Current Products

- Digital Flood Insurance Rate Map (D-FIRM)
- Flood Insurance Study (FIS)



PANEL 0180G

#### FIRM FLOOD INSURANCE RATE MAP

ALLEN COUNTY, INDIANA AND INCORPORATED AREAS

#### PANEL 180 OF 495

(SEE MAP INDEX FOR FIRM PANEL LAYOUT) <u>GONTAINS</u> <u>GONMUNITY</u> <u>NUMBER PANEL SUFFIX</u> ALLEN COUNTY 180302 0180 G FORT WAYNE, CITY OF 180303 0180 G

Notice to User: The Map Number shown below should be used when placing map orders; the Community Number shown above should be used on insurance applications for the subject community.

MAP REVISED AUGUST 3, 2009 Maumee River Basin Commission Federal Emergency Management Agency



#### LEGEND SPECIAL FLOOD HAZARD AREAS (SEHAs) SUBJECT TO INUNDATION BY THE 1% ANNUAL CHANCE FLOOD The 1% annual chance flood (100-yeer flood), also known as the base flood, is the flood that has a 1% chance of being equaled or exceeded in any given year. The Special Rood Hazard Area is the area subject to flooding by the 1% annual chance flood. Hazard Flood Hazard include Zones A, AE, AH, AO, AR, A99, V, and VE. The Base Flood Elevation is the water-surface elevation of the 1% annual chance flood ZONE A No Base Flood Elevations determined ZONE AE Base Flood Elevations determined. ZONE AH Flood depths of 1 to 3 feet (usually areas of ponding); Base Flood Elevations Flood depths of 1 to 3 feet (usually sheet flow on sloping terrain); average depths determined. For areas of alluvial fan flooding, velocities also determi ZONE AO ZONE AR Special Flood Hazard Areas formerly protected from the 1% annual chance Rood by a flood control system that was subsequently decertified. Zone AR indicates that the former flood control system is being restored to provide protection from the 1% annual chance or greater flood. ZONE A99 Area to be protected from 1% annual chance flood by a Federal flood rotection system under construction; no Base Flood Elevations deter ZONE V Coastal flood zone with velocity hazard (wave action); no Base Flood Elevation Intermined ZONE VE Coastal flood zone with velocity hazard (wave action); Base Flood Elevations FLOODWAY AREAS IN ZONE AE The floodway is the channel of a stream plus any adjacent floodplain areas that must be kept free of encroachment so that the 155 annual chance flood can be carried without substantial increases in flood height OTHER FLOOD AREAS ZONE X Areas of 0.2% annual chance flood; areas of 1% annual chance flood with average depths of less than 1 foot or with drainage areas less than 1 square mile; and areas protected by levees from 1% annual chance flood. OTHER AREAS ZONE X Areas determined to be outside the 0.2% annual chance floodplai 1% Annual Chance Floodplain Boundary 0.2% Annual Chance Floodplain Boundary Floodway boundary Zone D boundary \_\_\_\_ ..... CBR5 and OPA boundary Boundary dividing Special Flood Hazard Area Zones and boundary dividing Special Flood Hazard Areas of different Base Flood Elevation flood depths, or flood velocities. Base Flood Elevation line and value: elevation in feet\* ~~ 512~~~ (EL 987) Base Rood Elevation value where uniform within zone: elevation in Referenced to the North American Vertical Datum of 1988 $\langle A \rangle$ -(A) Cross section line



### Digital Flood Insurance Rate Map





### Digital Flood Insurance Rate Map (introduced in 2014)

### Flood Insurance Study

- Provides historical information
- Documents engineering methods
- Contains data tables, profiles, and other information related to the study



FLOODING SC	URCE		FLOODWAY	,			L-CHANCE-FLO	OD
CROSS SECTION	DISTANCE	WIDTH (FEET)	SECTION AREA (SQUARE FEET)	MEAN VELOCITY (FEET PER SECOND)	REGULATORY (FEET NAVD)	WATER SURFAI WITHOUT FLOODWAY (FEET NAVD)	WITH FLOODWAY (FEET NAVD)	INCREASE (FEET)
ELY RUN			,	,				
A	211'	59	329	5.2	774.8	766.2 <sup>2</sup>	766.3	0.1
В	3,0621	66	233	7.1	776.9	776.9	776.9	0.0
С	5,333'	315	792	2.1	781.8	781.8	781.9	0.1
D	8,7121	280	1,738	0.9	794.0	794.0	794.0	0.0
E	10,771	155	278	5.7	796.9	796.9	796.9	0.0
F	16,5791	281	765	1.7	808.9	808.9	809.0	0.1
G	18,2161	234	315	2.6	812.2	812.2	812.3	0.1
н	19,906 <sup>1</sup>	97	203	4.1	818.1	818.1	818.2	0.1
FAIRFIELD DITCH								
А	1,954 <sup>3</sup>	54	522	2.6	762.1	758.5 <sup>4</sup>	758.6	0.1
В	2,165 <sup>3</sup>	61	544	2.5	762.1	745.0 <sup>4</sup>	745.0	0.0
С	4,7523	83	515	2.8	762.1	748.5 <sup>4</sup>	748.5	0.0
D	5.861 <sup>3</sup>	350	1,255	1.5	762.1	761.44	761.5	0.1
E	7,6563	120	577	2.4	762.1	762.34	762.3	0.0
F	9,5573	896	3,756	0.6	762.8	762.8	762.9	0.1
<sup>1</sup> Feet above confluence <sup>2</sup> Elevation computed w <sup>3</sup> Feet above confluence <sup>4</sup> Elevation computed w	thout considerati with St. Marys F	ion of backwa River		-				
FEDERAL EMERGENCY MANAGEMENT AGENCY ALLEN COUNTY, IN AND INCORPORATED AREAS			(	FLOODWAY DATA				
				ELY RUN – FAIRFIELD DITCH				

**Data Tables** 







### Make a FIRMette

- www.msc.fema.gov
- Considered an official Map
- Portion of FIRM
- Includes panel info





### **Fundamental Duties**





# Who administers the local floodplain ordinance?

Each Indiana community that participates in the NFIP has designated someone to fill the role of floodplain administrator.





### Authority to Regulate Floodplains

- The floodplain administrator is enforcing the local jurisdiction's regulations
- Local regulations for reducing flood loss receive authority granted to communities by the States
- Inherent in the right to enact regulations is the duty and authority to administer and enforce them





### Fundamental Duties of the Floodplain Administrator





## Become Familiar with Flood Risks

- Utilize the community's flood maps and become familiar with the flood risks
- Tour the SFHA's in the community
- Compile a list of structures at risk if not already complete and up-to-date GIS is a great tool for this task!
- INFIP.DNR.IN.GOV





## Review and Evaluate Applications

- Review and evaluate development permit applications; determine whether or not proposed development will take place in the Special Flood Hazard Area (SFHA)
- If in the SFHA, determine if the site is in the floodway, flood fringe, or where the limits of the floodway and flood fringe have not yet been determined.





### Permit <u>ALL</u> Development





### DEVELOPMENT?

What is <u>ALL</u> Development?



### REMINDER About the Floodway and Development

Development within the floodway requires authorization/approval from DNR prior to issuing a local permit.





### Base Flood Data

- Interpret floodplain boundaries and provide base flood elevation (BFE) data when available on FEMA maps/studies
- Direct applicants to DNR for floodplain analysis/regulatory assessment (FARA) to obtain BFE data when the information is not available on FEMA maps/studies. (Must be obtained prior to the issuance of a local permit.)
- Zone A: 5 acres or 50 lots subdivision, BFE must be obtained



# Plans and Specifications

Review plans and specifications for conformance with NFIP & LOCAL floodplain management criteria...

- Complete plans/description
- Site Plan
- Proposed elevations
- Foundation design details

### Site Plan - Sample


#### **CRAWL SPACE FOUNDATION**

TYPICAL FOUNDATION WALL OPENING 16" x 8" BOTTOM OF OPENING 8" ABOVE GRADE ENCLOSED AREA 1500 SQUARE FEET NET AREA OF 12 OPENINGS 1536 SQ-IN



2 x 10 JOISTS 16" O.C.



FOUNDATION PLAN

FPG 334.0 NAVD

#### Foundation Plan - Sample



## **Other Permits**

Advises applicant of other permits or approvals that may be necessary....

- Federal
- State
- Other Local



## Watercourse Alterations

Provide required notifications of changes in existing watercourses to...

- DNR (Floodway Permit)
- FEMA (Letter of Map Revision)
  - CLOMR when required
- Adjacent communities





## Permits

- Issue permits when appropriate
- Conditionally approve permits as appropriate
- Deny permits when appropriate



## Inspections

Inspect development in progress to field check location and to verify that construction proceeds in conformance with approved plans...

- Foundation construction
- Elevation requirements
- Opening requirements (flood vents)
- Flood resistant material requirements
- Utilities and other building systems



## **Record Keeping**

Maintain records of floodplain development....

- Application/Permit Records
- Inspection Records, including post-flood (disaster) damage assessments
- Compliance Records/Documents
- Certified "as-built" lowest floor elevations (Elevation Certificates)
- Floodplain Analysis/DNR Permits
- Variance actions
- Letters of Map Change LOMA, LOMR-F, LOMA-OAS, LOMR



## **Remedy Violations**

Investigate violations and take appropriate action....

- Implement enforcement provisions of ordinance, including fines if needed
- Bring structure(s) or other development into compliance
- Protect structure(s) or other development from flood damages, i.e., retrofit
- Deter future similar violations by modifying procedures and training



### **Other Duties**

- Advise elected officials and the public on floodplain management
- Counsel applicants and the Variance Board about variance criteria
- Post flood (disaster) responsibilities
- Notify DNR and FEMA of changes in corporate limits affecting your floodplain areas



## What's Not on the Duties List

- Flood zone determinations for lenders and insurance agents
- Communities are not expected to provide flood insurance related information to the public



## Making it Work

Each NFIP community is unique.

What do we want to see?

We want to see that a good permit process is in place.





## Need Additional Help?

- Floodplain Administrator's Guidebook

   Permit Procedures: A Step-By-Step Guide
   Permit Process Flowchart
- Revised in 2021 and on the Web







## **Additional Reference**

- Improves Understanding
- Explains why communities must manage floodplain development
- Easy to use visual aids
- Excellent overview



<u>https://www.in.gov/dnr/water/files/wa-FP\_Management\_Indiana\_QuickGuide.pdf</u>





## Post Flood ?

- Improves Understanding of Post Disaster Duties
- Step by Step process
- Sample letters
- <u>https://www.in.gov/dnr/water/files/wa-post-flood-guidance.pdf</u>







# QUESTIONS ?





## THANK YOU!



#### National Flood Insurance Program (NFIP) Acronyms and Common Terminology

BFE	Base Flood Elevation - The elevation of the one-percent annual chance flood.
FEMA	Federal Emergency Management Agency
Flood	A general and temporary condition of partial or complete inundation of normally dry land areas from the overflow, the unusual and rapid accumulation, or the runoff of surface waters from any source.
FIRM	Flood Insurance Rate Map - An official map of a community, on which FEMA has delineated both the areas of special flood hazard and the risk premium zones applicable to the community.
FIS	Flood Insurance Study - The official hydraulic and hydrologic report provided by FEMA. The report contains flood profiles, as well as the FIRM, and the water surface elevation of the base flood.
FPG	Flood Protection Grade (FPG) The elevation of the regulatory flood plus two feet at any given location in the SFHA.
Floodplain	The channel proper and the areas adjoining any wetland, lake, or watercourse which have been or hereafter may be covered by the regulatory flood. Includes both the floodway and fringe.
FARA	Floodplain Analysis and Regulatory Assessment - Provides floodplain information and the BFE for a tract of land that is often needed for flood insurance purposes or for proposed construction projects. FARAs are provided by DNR Division of Water.
Floodway	The channel of a river or stream and those portions of the floodplains adjoining the channel which are reasonably required to efficiently carry and discharge the peak flow of the regulatory flood of any river or stream.
Fringe	Those portions of the floodplain lying outside the floodway.

LOMA	Letter of Map Amendment - An amendment by letter to the currently effective FEMA map that establishes that a property is not located in a SFHA through the submittal of property specific elevation data. A LOMA is only issued by FEMA.
LOMR	Letter of Map Revision - An official revision to the currently effective FEMA map. It is issued by FEMA and changes flood zones, delineations, and elevations.
LOMR-F	Letter of Map Revision Based on Fill - An official revision by letter to an effective NFIP map. A LOMR-F provides FEMA's determination concerning whether a structure or parcel has been elevated on fill above the BFE and excluded from the SFHA.
One-percent annual chance flood	The flood that has a one percent (1%) chance of being equaled or exceeded in any given year. Any flood zone that begins with the letter A is subject to the one-percent annual chance flood. Also known by the term "Base Flood", "Regulatory Flood", and "100-Year Flood".
Post-FIRM	After the effective date of the FIRM.
Pre-FIRM	Before the effective date of the FIRM.
SFHA	Special Flood Hazard Area - Those lands within the jurisdiction of the community subject to inundation by the regulatory flood.
X zone (Unshaded)	Unshaded X zones (C zones on older FIRMs) designate areas where the annual exceedance probability of flooding is less than 0.2 percent.
X zones (Shaded)	Shaded X zones shown on recent FIRMs (B zones on older FIRMs) designate areas subject to inundation by the flood with a 0.2 percent chance of being equaled or exceeded (the 500-year flood).
Zone A	Areas subject to inundation by the one-percent annual chance flood event. Because detailed hydraulic analyses have not been performed, no base flood elevation or depths are shown.
Zone AE	Areas subject to inundation by the one-percent annual chance flood event determined by detailed methods. Base flood elevations are shown within these zones.